

Message Text

CONFIDENTIAL

PAGE 01 NATO 07015 01 OF 03 201516Z
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 DODE-00 CIAE-00 PM-05
INR-07 L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01
SP-02 USIA-06 TRSE-00 NSC-05 CU-02 DHA-02 COME-00
EB-07 LAB-04 SIL-01 STR-04 OMB-01 SCA-01 VO-03
PPT-01 /091 W

-----130084 201718Z /50

P 201455Z JUL 77

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 4971

INFO AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 01 OF 03 NATO 07015

BELGRADE FOR CSCE DEL

E. O. 11652: GDS

TAGS: NATO, PFOR, CSCE

SUBJECT: POLADS PAPER ON REBUTTAL OF EASTERN CRITICISM

REF: (A) NATO 3932, (B) NATO 6878

1. AT JULY 19 MEETING, POLADS BRIEFLY REVIEWED PAPERS SUBMITTED BY THE ITALIAN AND FRG REPS ON REBUTTAL OF EASTERN CRITICISM (TEXTS TRANSMITTED BELOW).

2. DISCUSSION WAS LARGELY PROCEDURAL. THE ITALIAN REP ASKED THE INTERNATIONAL STAFF TO PREPARE A REVISED PAPER COMBINING ITALIAN AND FRG CONTRIBUTIONS AND POLADS COMMENTS. THE FRENCH REP OBJECTED FIRMLY TO AN IS DRAFT ON THIS SUBJECT; AND, RATHER THAN FORCE THE ISSUE WITH THE FRENCH AT THIS STAGE, THE ITALIAN REP SAID HE WOULD UNDERTAKE A JOINT DRAFT IN CONSULTATION WITH THE INTERNATIONAL STAFF AND WOULD CIRCULATE IT TO HIS COLLEAGUES FOR FURTHER POLADS DISCUSSION.

3. PRINCIPAL SUBSTANTIVE POINT DISCUSSED WAS HOW THE ALLIES SHOULD REBUT POSSIBLE EASTERN CRITICISM ON UNEMPLOYMENT AND
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 07015 01 OF 03 201516Z

SOCIAL INEQUALITY, AND WHETHER SUCH REBUTTAL COULD LEAD TO ACCEPTANCE OF EASTERN CRITICISM IN THIS AREA AS A SUBSTANTIAL TOPIC OF CSCE DISCUSSION. SEVERAL REPS BELIEVED THE WESTERN PAPER MUST BE PREPARED ON THIS ISSUE. THEY RECALLED THAT THE FRG PREMREP SAID AT THE PRIVATE JULY 15 PERMREPS MEETING THAT THE FRG PLANNED TO EXPLAIN SOME ELEMENTS THE EAST HAS CRITICIZED SUCH AS UNEMPLOYMENT (REF B). SEVERAL

POLADS CRITICIZED THE FORMULATION IN THE ITALIAN PAPER TO THE EFFECT THAT UNEMPLOYMENT IS A NECESSARY PRICE OF ECONOMIC FREEDOM.

4. ACTION REQUESTED: POLADS MAY RETURN TO THIS SUBJECT AT JULY 26 MEETING. WE DO NOT REQUIRE DETAILED COMMENTS ON THE FRG AND ITALIAN PAPERS AT THIS STAGE, BUT WOULD APPRECIATE DEPARTMENT'S VIEWS ON POINT DISCUSSED IN PARA 3 ABOVE AND ANY GENERAL COMMENTS ON TOPICS THAT SHOULD BE COVERED IN PAPER ON REBUTTING EASTERN CRITICISM.

5. ITALIAN PAPER:
BEGIN TEXT:

ANSWER TO THE POSSIBLE CRITICISMS OF THE EASTERN COUNTRIES ON THE SUBJECT OF CSCE (DRAFT)

BASKET I:

A. 7TH PRINCIPLE: THE EASTERN REACTIONS TO THE CRITICISMS OF THE WEST IN THE MATTER OF RESPECT FOR HUMAN RIGHTS AND OF BASIC FREEDOMS SHOW CLEARLY THAT IT IS HERE A "PUNCTUM DOLENS" (SORE POINT) FOR THE EASTERN COUNTRIES.

IT SEEMS THEREFORE PROBABLE THAT THEY ARE SEEKING TO:

-FIRST, AVOID ANY DEBATE ON THE QUESTION;
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 07015 01 OF 03 201516Z

-IF THIS PROVES IMPOSSIBLE, BASE THEMSELVES ON THE 6TH AND FIRST PRINCIPLE ABOVE ALL;

-COUNTERATTACK THE WEST ON THE THEME OF "THE REAL RIGHTS AND FREEDOMS" ACCORDING TO THE MARXIST-LENINIST CONCEPT OF SOCIETY; ON THIS TERRAIN, THE EASTERN COUNTRIES COULD CITE THE RECURRING ECONOMIC CONJUNCTURES WHICH CAUSE UNEMPLOYMENT AND UNDER-EMPLOYMENT, SCHOOLING STILL IMPERFECTLY ENSURED IN CERTAIN PARTS OF EUROPE, SOCIAL INEQUALITIES, ETC.

WHILE IT WOULD NOT BE DESIRABLE FOR THE WESTERN COUNTRIES TO ALLOW THEMSELVES TO BE DRAWN INTO A JURIDICAL DEBATE ON NON-INTERFERENCE, IT SHOULD BE EASY FOR THEM TO ANSWER BASIC CRITICISMS BY BRINGING OUT THAT THE MEANING OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS IS VERY CLEARLY AND SCRUPULOUSLY DETAILED IN THE 7TH PRINCIPLE; AS FOR OTHER RIGHTS, SUCH AS THE "RIGHT TO WORK", IT IS EXPLICITLY RECOGNIZED IN THE CONSTITUTIONS OF CERTAIN WESTERN COUNTRIES AND THE WESTERN GOVERNMENTS ARE SEEKING TO RENDER IT CONCRETE; UNEMPLOYMENT AND UNDER-EMPLOYMENT ARE, ON THE OTHER HAND, THE NECESSARY PRICE OF ECONOMIC FREEDOM WHICH CONSTITUTES THE BASIS OF ALL REAL PROGRESS; TODAY, THE

MAJORITY OF THE WESTERN COUNTRIES POSSESSES AND PUTS INTO ACTION A WHOLE SERIES OF MECHANISMS FOR ABSORBING ECONOMIC CRISES AND UNEMPLOYMENT AND TO GUARANTEE A VITAL MINIMUM OF THE UNEMPLOYED. ALL THE DEVELOPED WESTERN COUNTRIES POSSESS IN ADDITION COMPLEX SOCIAL SECURITY SYSTEMS, OFTEN VERY ADVANCED.

IF THE ECONOMIC AND SOCIAL INEQUALITIES REMAIN CONSIDERABLE, IT IS NONE THE LESS TRUE THAT IN THE WESTERN COUNTRIES A CONSTANT TRANSFER OF WEALTH IS MADE BY FISCAL MEANS FROM THE INDIVIDUAL TO THE COLLECTIVITY, AND THAT ONE FREQUENTLY ASSISTS AT A MORE AND MORE APPRECIABLE AND RAPID RENEWAL OF THE LEADING CLASSES.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 07015 02 OF 03 201517Z
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 DODE-00 CIAE-00 PM-05
INR-07 L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01
SP-02 USIA-06 TRSE-00 NSC-05 CU-02 DHA-02 COME-00
EB-07 LAB-04 SIL-01 STR-04 OMB-01 SCA-01 VO-03
PPT-01 /091 W

-----130111 201719Z /50

P 201455Z JUL 77

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 4972

INFO AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 02 OF 03 NATO 07015

B. CBM: NO REAL CRITICISM APPEARS TO BE CREDIBLE IN THE FIELD OF THE APPLICATION OF THE CBM ON THE PART OF THE WESTERN COUNTRIES.

AT THE MOST, COULD THE EASTERN COUNTRIES BRING UP AGAIN THE OLD CRITICISMS OF THE NUMBER AND AGGRESSIVE CHARACTER OF THE NATO COUNTRIES' MANEUVERS.

IT CAN EASILY BE ANSWERED THAT NOTHING IN THE HELSINKI FINAL ACT PREVENTS NOR LIMITS SUCH MANEUVERS. AS FOR THEIR PRETENDED AGGRESSIVE CHARACTER, IT IS ENOUGH TO STRESS THE DEFENSIVE NATURE OF THE ALLIANCE.

BASKET II

THE EAST'S CRITICISM OF THE WESTERN COUNTRIES ARE TWO-FOLD:

A. NON GRANTING THE "MOST FAVORED NATION" CLAUSE AND APPLICATION OF NORMAL CUSTOMS TARIFFS.

THE WESTERN ANSWER HAS BEEN UP UNTIL NOW THAT THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 07015 02 OF 03 201517Z

EASTERN COUNTRIES (EXCEPT FOR CZECHOSLOVAKIA) ARE NOT MEMBERS OF GATT: CONSEQUENTLY, THE GRANTING OF THE MOST FAVORED NATION CLAUSE WOULD CONSTITUTE A LIBERALITY ON THE PART OF THE WESTERN COUNTRIES WHICH WOULD DISMANTLE THEIR TARIFF PROTECTION VIS-A-VIS OF THE EAST WITHOUT ADEQUATE COUNTERPARTS.

B. RESTRICTIONS ON QUANTITY: THIS IS A CLAIM OF THE GREATEST IMPORTANCE FOR THE EASTERN COUNTRIES.
SO FAR, THE WEST HAS ANSWERED THAT IT WAS ONLY DUE TO RESTRICTIONS ON QUANTITY THAT IT SUCCEEDED IN MAINTAINING IMPORTS FROM THE COMECON COUNTRIES WITHIN TOLERABLE LIMITS.
BASKET III

A. IN GENERAL TERMS, THE EAST COULD ADDRESS TO THE WESTERN COUNTRIES CRITICISMS BASED ON A PURELY QUANTITATIVE AND STATISTICAL CONCEPT OF THE IMPROVEMENT OF INTER-EUROPEAN RELATIONS AND COOPERATION. SIMILARLY, THEY COULD REPEAT THE CRITICISM BORN FROM THE WILL TO IGNORE THAT, IN A SYSTEM OF FREEDOM AND PLURALISM, THE CENTRAL AUTHORITIES CAN DO LITTLE TO INFLUENCE THE TASTES AND INCLINATIONS CONTRIBUTING TO CREATE THE DEMAND FOR CERTAIN GOODS. THIS IS A PRINCIPLE REITERATED SEVERAL TIMES BY THE WEST AT GENEVA AND WHICH WAS TAKEN AS AN INTERPRETATION KEY OF THE POSSIBLE APPLICATION OF CERTAIN ARRANGEMENTS IN BASKET III.

THIS IS TRUE IN THE CULTURAL FIELD AND IN THE DEMAND FOR BOOKS, FILMS, ETC. IN THIS CONTEXT, IT WILL BE SUITABLE TO RECALL ALSO THAT "FREEDOM OF ACCESS" TO ALL THE PRODUCTS OF CULTURE AND TO THE SOURCES AND MEANS OF INFORMATION HAVE MORE VALUE THAN THE PURELY QUANTITATIVE INCREASE OF THE DISTRIBUTION OF "SELECTED" WORKS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 07015 02 OF 03 201517Z

B. ON THE APPLICATION OF THE ARRANGEMENTS IN BASKET III CONCERNING HUMAN CONTACTS, THERE IS A NUCLEUS OF EASTERN CRITICISM WHICH APPEARS TO HAVE A CERTAIN BASIS, NOTABLY

ON THE TIME AND METHODS OF GRANTING ENTRY VISAS, WHICH SOMETIMES, IN THE WEST, ARE A LITTLE LONGER AND COMPLEX THAN IN THE EASTERN COUNTRIES.

IN REGARD TO THIS, ONE CAN FIRST RECALL THE IMPROVEMENTS WHICH TOOK PLACE IN NUMEROUS WESTERN COUNTRIES; ONE CAN, ABOVE ALL, STRESS THE DIFFERENT QUALITY OF THE VISAS GRANTED BY THE WEST COMPARED TO THOSE OF THE EAST AND ABOVE ALL, THE SOVIET UNION.

THE VISAS GRANTED BY THE SOVIET AUTHORITIES PERMIT ENTRY ONLY AT A PRECISE POINT OF THE FRONTIER. THE WESTERN VISAS PERMIT FREE TRAVEL WITHIN THE FRONTIERS OF THE COUNTRY WITHOUT ADMINISTRATIVE RESTRICTIONS AND WITH FREEDOM OF CHOICE FOR THE ITINERARY, HOTEL, ETC., CONTRARY TO WHAT HAPPENS IN THE SOVIET UNION. FINALLY, THE WESTERN VISAS OFTEN HAVE A LONGER DURATION THAN THAT OF VISAS GRANTED BY THE EAST. END TEXT
BEGIN TEXT OF FRG PAPER

2. AS FAR AS IMPROVED TRAVEL FACILITIES ARE CONCERNED, THE EAST WILL TRY IN BELGRADE TO CONCENTRATE THE DISCUSSION ON THE TIME REQUIRED TO PROCESS VISA APPLICATIONS. WE SHOULD REFER TO THE SHORTENING OF THESE PERIODS WHICH HAS BEEN ACHIEVED BUT SHOULD NOT ALLOW OURSELVES TO GET INVOLVED IN A FRUITLESS DEBATE ON PROCESSING PERIODS. RATHER, WE SHOULD EMPHASIZE THE "QUALITY" OF OUR VISAS AND INSIST ON IMPROVEMENTS OF A SIMILAR KIND ON THE EASTERN SIDE:

- -OUR VISAS ARE VALID FOR LONGER PERIODS THAN THOSE GRANTED BY EASTERN EUROPEAN STATES;

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 07015 03 OF 03 201626Z
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 DODE-00 CIAE-00 PM-05
INR-07 L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01
SP-02 USIA-06 TRSE-00 NSC-05 CU-02 DHA-02 COME-00
EB-07 LAB-04 SIL-01 STR-04 OMB-01 SCA-01 VO-03
PPT-01 /091 W

-----000322 201717Z /50

P 201455Z JUL 77

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 4973

INFO AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 03 OF 03 NATO 07015

- THE CHOICE OF FRONTIER-CROSSING POINTS IS FREE ON THE WESTERN SIDE, WHILE THE SOVIET VISAS, FOR EXAMPLE, LAY DOWN THE PLACE AT WHICH THE FRONTIER HAS TO BE CROSSED;
- OUR VISAS DO NOT CONTAIN ANY TRAVEL OR RESIDENCE RESTRICTIONS ON OUR TERRITORY. THERE IS NO COMPULSION TO USE SPECIFIC HOTELS AND NO RULES CONCERNING THE COMPULSORY EXCHANGE OF FOREIGN MONEY.

3. WITH REGARD TO INFORMATION, THE EAST IS LESS LIKELY TO MAKE USE OF QUANTITATIVE ARGUMENTS THAN OF THOSE OF A FUNDAMENTAL NATURE. THE MAIN ARGUMENT IS THAT THE WESTERN PRESS ACTIVITY WAS IN CONFLICT WITH THE PRINCIPLES OF SOVEREIGNTY AND NON-INTERVENTION. THE OTHER SIDE PROCEEDS FROM ITS WELL-KNOWN EXTENSIVE INTERPRETATION OF THE PRINCIPLE OF NON-INTERVENTION WHICH WE REJECT. IN ADDITION, IT IS BASICALLY ALIEN TO THE CONCEPT OF THE SOVIET LEADERSHIP CONCERNING THE RELATIONS BETWEEN THE STATE AND THE PRESS THAT THE PRESS CAN PLAY AN INDEPENDENT ROLE WITHIN THE STATE.

4. ON OUR SIDE, THE EVALUATION OF THE AVAILABLE MATERIAL WILL PURSUE THE OBJECTIVE TO BUTTRESS OUR DEMAND FOR THE CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 07015 03 OF 03 201626Z

FREER FLOW OF INFORMATION BY CONCRETE MATERIAL (IF POSSIBLE BASED ON FIGURES) ON THE OBSTACLES EXISTING IN EASTERN EUROPE; AT THE SAME TIME, THIS MATERIAL SHOULD REFLECT OUR OWN PERFORMANCE IN THIS FIELD.

5. THUS, AS FAR AS THE DISSEMINATION OF PRINTED INFORMATION IS CONCERNED, WE SHOULD NOT LIMIT OURSELVES TO THE GENERAL ARGUMENT THAT OUR MARKET IS OPEN TO ALL FOREIGN PUBLICATIONS WE CAN ALSO PROVE THAT, AS A RULE, WE IMPORT A LARGER NUMBER OF TITLES OF EASTERN PRINTED PERIODICAL INFORMATION THAN THE EASTERN EUROPEAN COUNTRIES PURCHASE FROM US. THE FACT THAT THE FREE FLOW OF INFORMATION IS HAMPERED BY THE INFORMATION POLICY OF THE EAST ALSO EMERGES FROM THE FACT THAT EASTERN SUPPLIES ARE BEING KEPT ARTIFICIALLY SHORT. THUS, THE SOVIET UNION ONLY ALLOWS A VERY SMALL PART OF ITS OWN NEWSPAPERS AND PERIODICALS TO BE EXPORTED; REGIONAL PAPERS ARE EXCLUDED.

6. IN SUPPORT OF THIS QUANTITATIVE ARGUMENTATION, WE SHOULD ALSO BE READY TO REDUCE ANY UNFAVORABLE FIGURES TO THEIR REAL CAUSES. THUS, IT SHOULD BE POINTED OUT THAT THE LOW SALES FIGURES OF MOST OF THE EASTERN NEWSPAPERS ARE DUE TO THEIR CONTENTS WHICH ARE GENERALLY INDIGESTIBLE TO A WESTERN READER. AS SOON AS THE CONTENTS BECOME INTERESTING,

THE SALES FIGURES INCREASE. THUS, THE MONTHLY PERIODICAL "POLEN" IS SOLD IN 4,000 COPIES.

7. AS FAR AS COOPERATION IN THE FIELD OF CULTURE AND EDUCATION IS CONCERNED, EASTERN AS WELL AS WESTERN GOVERNMENTS STATED IN BILATERAL CSCE CONSULTATIONS THAT A MUTUAL COMPARISON OF QUANTITATIVE STATISTICS SHOULD BE AVOIDED. THIS WAS DONE IN THE REALIZATION THAT PURELY NUMERICAL COMPARISONS ARE UNPRODUCTIVE FOR THE CONTINUATION OF THE PROCESS OF DETENTE AND ARE PROBABLY ONLY OF DEFENSIVE VALUE. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 07015 03 OF 03 201626Z

NEVERTHELESS, WP COUNTRIES--ESPECIALLY THE SOVIET UNION--TRIED IN 1976 TO PRODUCE EVIDENCE THAT THE EAST HAD SHOWN MORE WESTERN FILMS, TRANSLATED MORE WESTERN BOOKS AND PUT MORE WESTERN PLAYS ON THE STAGE THAN HAD BEEN THE CASE IN THE OPPOSITE DIRECTION.

8. THIS COMPELS US ALSO TO KEEP IN READINESS STATISTICS IN CASE THAT POLEMIC CONFRONTATIONS ARE TO BE EXPECTED, ALTHOUGH THEY SHOULD BE AVOIDED. OUR DIFFICULTIES IN THIS FIELD ARE AS FOLLOWS:

-THE WP COUNTRIES CAN PROVIDE EXHAUSTIVE OFFICIAL STATISTICS ON THEIR OFFICIALLY-REGULATED CULTURAL AND EDUCATIONAL EXCHANGES;

-ON THE OTHER HAND, OUR PLURALIST SOCIAL ORDER ALLOWS NUMEROUS OFFICIAL, SEMI-OFFICIAL AND PRIVATE ORGANIZERS TO ESTABLISH CULTURAL CONTACTS WITH THE EAST WHICH, WHILE THEY REPRESENT AS ASPECT OF THE IMPLEMENTATION OF THE FINAL ACT, COULD ONLY BE INDIVIDUALLY AND QUANTITATIVELY REGISTERED AT GREAT ADMINISTRATIVE EXPENSE.

9. GENERALLY SPEAKING, CERTAIN IMBALANCES IN CULTURAL EXCHANGES WITH TOTALITARIAN STATES CANNOT BE AVOIDED ALSO IN FUTURE. THUS, EASTERN EUROPEAN ARTISTS AND ENSEMBLES WORK IN THE WEST ON A COMMERCIAL BASIS, WHILE WESTERN ARTISTS DO NOT HAVE THE SAME POSSIBILITIES ON THE BASIS OF RECIPROCITY; A BALANCE IN THIS FIELD HAS SO FAR BEEN PREVENTED BY BUREAUCRATIC OBSTACLES AND THE PROBLEM OF FOREIGN EXCHANGE TRANSFER. END TEXT. BENNETT

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR
Control Number: n/a
Copy: SINGLE
Sent Date: 20-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO07015
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770735/aaaabelv.tel
Line Count: 377
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: c3f36d66-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 NATO 3932, 77 NATO 6878
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1797120
Secure: OPEN
Status: NATIVE
Subject: POLADS PAPER ON REBUTTAL OF EASTERN CRITICISM
TAGS: NATO, CSCE
To: SECSTATE WASHDC BELGRADE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/c3f36d66-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009